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REPLY TO

ATTN OF: EM-94:Oldham

SUBJECT: EM PROCEDURE EM-2.2, REVISION 1, SAFETY SYSTEMS OVERSIGHT - APPROVED

To: Environmental Management Staff, EM-90

The subject procedure, see attached, is issued for your use. Please read and familiarize yourself with it. will be placed onto the Office of Environmental Management's Office Policies and Procedures Webpage (see http://www.oakridge.doe.gov/em/EMprocedures/index_EMSOPS2.htm) as soon as possible and wil be available for future reference.

If you have any questions or concerns about this procedure please call Jay Mullis at 241-3706.

Sincerely,

(SIS.H. McCrachen

Stephen H. McCracken Assistant Manager for **Environmental Management**

Attachment

DOCS REF#:

EM-90:MullisJA:241-3706:amb:576-6781:11/29/05:N:AMEM\SBPT\correspondence\EM-2.2, Rev. 1 Procedure Approval Memo

Department of Energy

Oak Ridge Office

memorandum

DATE: December 7, 2005

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Sincerely

Assistant Manager for

Environmental Management

Attachment





Department of Energy Oak Ridge Office Office of Environmental Management **Procedure**

ENVIRONMENTAL MANAGEMENT SAFETY SYSTEMS OVERSIGHT

EM-2.2 **Revision 1**

Prepared	:
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Approved:

tant Manager for Environmental Management

Procedure No. EM-2.2 Environmental Management and Systems Engineering Effective Date: December 31, 2005 Page: 2 of 22

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Revision Log

Revision	Description of the Revision	Issue Date
0	Initial Issue.	10/06/2003
1	HQ and ORO formally issued directives requiring the updating of the EM implementing document.	

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ACRONYMS

AMEM Assistant Manager for Environmental Management

AMESH Assistant Manager for Environmental Safety and Health

CAP Corrective Action Plan

DOE U.S. Department of Energy

EM Office of Environmental Management

ISMS Integrated Safety Management System

ORO Oak Ridge Operations

SE Systems Engineer

SSO Safety Systems Oversight

TS&ADD Technical Support and Assessment Division Director

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1.0 PURPOSE

To establish requirements and responsibilities for the Environmental Management (EM) Safety System Oversight (SSO) program to ensure EM SSO staffing and coverage meet the requirements to adequately oversee active safety systems and the contractor's system engineer program. This document does not change any requirements contained in any Department of Energy (DOE) Directive. Therefore, if any conflicts arise between this EM Directive and a DOE Directive, the requirements contained in the DOE Directive shall take precedence.

2.0 SCOPE

This procedure applies to staff identified as SSO personnel to cover EM identified active safety systems. This procedure describes responsibilities for the SSO safety system oversight personnel, their supervision and management, and those directly supporting the safety system oversight function.

3.0 REFERENCES AND DEFINITIONS

3.1 References

- 3.1.1 DOE Order 420.1A, FACILITY SAFETY.
- 3.1.2 DOE Guide 420.1-1, Nonreactor Nuclear Safety Design Criteria and Explosive Safety Criteria Guide for use with DOE O 420.1 Facility Safety.
- 3.1.3 DOE Policy 450.4, Safety Management System Policy.
- 3.1.4 DOE Order 433.1, Maintenance Management Program.
- 3.1.5 DOE-STD-1073-93, Guide for Operational Configuration Management Program.
- 3.1.6 DOE-STD-3024-98, Content of System Design Descriptions.
- 3.1.7 Memorandum from the Secretary of Energy dated February 20, 2001, Establishment of SE Programs under Implementation Plan for DNFSB Recommendation 2000-2, Configuration Management, Vital Safety Systems.
- 3.1.8 Memorandum from the Principal Deputy Assistant Secretary Environment, Safety, and Health dated November 30, 2001, Model Assessment Criteria and Guidelines for Performing Phase II Assessments of Safety Systems At Defense Nuclear Facilities.
- 3.1.9 DOE Order 5480.20A, Personnel Selection, Qualification, and Training Requirements for DOE Nuclear Facilities.

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- 3.1.10 EM-3.3, Integrated Assessment Program
- 3.1.11 DOE M 426.1-1A, FEDERAL TECHNICAL CAPABILITY MANUAL
- 3.1.12 ORO O 420, CHAPTER XV, SAFETY SYSTEM OVERSIGHT PROGRAM

3.2 Definitions

- 3.2.1 Safety Systems Oversight (SSO) Personnel Individuals assigned responsibility for overseeing assigned active safety systems to ensure they will perform as required by the safety basis and other applicable requirements. Highly qualified personnel perform assessments and investigations to confirm performance of assigned active safety system in meeting established safety and mission requirements and review sections of the DSA related to these systems. With respect to the assigned SSO personnel's expertise, the individual has technical understanding of system requirements, design, operation, testing, and maintenance and knowledge of relevant codes, standards, procedures, and acceptance criteria.
- 3.2.2 Active Safety Systems Safety systems credited in Safety Basis documents as controls that perform important roles to protect the health and safety of the public, workers and the environment, including safety-class systems, safety-significant systems, and other systems that, in the judgment of line management, perform an important defense in depth safety function.

4.0 RESPONSIBILITIES

4.1 Assistant Manager for Environmental Management

- 4.1.1 Ensures EM contractors, where applicable, develop a System Engineer Program according to DOE O 420.1A, Attachment 1, Section 4.5.
- 4.1.2 Ensures staffing and coverage meet the EM SSO requirements to adequately oversee active safety systems and the contractor's SE program with respect to EM resource needs.
- 4.1.3 Approves EM SSO assignments.

4.2 Senior Nuclear Safety Program Manager

- 4.2.1 Ensures that the list of Active Safety Systems is accurate and maintained up-to-date.
- 4.2.2 Identifies necessary coverage areas for SSO personnel with respect to the EM missions and programs.
- 4.2.3 Ensures identification of resource needs for SSO coverage.
- 4.2.4 Ensures assignment of SSO Personnel to specific safety systems as necessary. Coordinates with appropriate EM Supervisors and Assistant Manager for

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Environment, Safety, and Health (AMESH) when relying on their personnel to perform SSO responsibilities to ensure the requirements for Supervisors with Responsibilities for SSO Personnel identified in reference 3.1.11 are met.

NOTE: In situations where EM is relying on the AMESH personnel to support SSO responsibilities, the following requirements found in Reference 3.1.11 for SSOs are shared with AMESH:

- Ensuring that SSO personnel are identified and trained
- Establishing qualification schedules
- Facilitating SSO qualification
- Ensuring Individual Performance Plans contain SSO responsibilities
- Ensuring SSO qualifications are maintained current
- Ensuring SSO Supervisors maintain Senior Technical Safety Management (STSM) qualification.
- 4.2.5 Ensures appropriate training is provided and documented for SSO personnel roles and responsibilities, coordinating with the ORO Training and Development Group.
- 4.2.6 Ensures SSO personnel qualifications are maintained current.
- 4.2.7 Provides data input into SSO Program performance measures and in addition, extracts data taken from the performance measure analyses and identifies and oversees implementation of program improvements where appropriate.
- 4.2.8 Ensures a periodic SSO Program self-assessment is scheduled and conducted in coordination with the Technical Support and Division Director.

4.3 Technical Support and Assessment Division Director

- 4.3.1 Arranges for periodic assessments of the EM contractor's System Engineering Program.
- 4.3.2 Schedule and coordinate periodic SSO program self-assessments in accordance with EM-3.3, Integrated Assessment Program as requested by the Senior Nuclear Safety Program Manager.
- 4.3.3 Coordinates the EM assistance in periodic assessment of line management SSO Programs performed by AMESH, when assistance is requested.
- 4.3.4 Coordinates the EM communication and sharing of lesson learned among SSO personnel established by AMESH.
- 4.3.5 Coordinates the tracking and trending of EM SSO Program measures.

4.4 Safety System Oversight Personnel

- 4.4.1 Performs SSO responsibilities identified in Reference 3.1.12, Section 4.f as applicable.
- 4.4.2 Provide oversight of contractor planned actions regarding assigned Active Safety Systems. Ensures EM expectations are met.

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- 4.4.3 Provide technical support to Facility Representatives, Subject Matter Experts (SMEs), and Program/Project Managers in evaluating the significance and impact of identified system problems and on other issues related to assigned active safety systems as necessary.
- 4.4.4 Participate on Operational Readiness Reviews, Readiness Assessments, and Safety Basis Implementation review and project review teams as assigned.
- 4.4.5 Keep EM management informed of contractor actions within assigned Active Safety System area.
- 4.4.6 Qualify and maintain qualifications in accordance with the Technical Qualification Program requirements for the assigned active safety system.
- 4.4.7 As requested, participate in budget reviews to ensure adequate funding is requested to maintain system operability and reliability.
- 4.4.8 When performing assessments of assigned active safety system, Attachment 1 to this document should be utilized for performance of assessments.

4.5 Relationship between Facility Representatives and SSO Personnel

- 4.5.1 Facility Representatives are responsible for monitoring the safety performance of assigned facilities and day-to-day operational status. Additionally they are responsible to communicate system and facility status and operational performance information to EM management.
- 4.5.2 SSO personnel coordinate with Facility Representatives to ensure, and report to EM management, the operability of specific safety systems. SSO personnel focus on the ensuring their assigned active safety system will perform as required by the safety basis and other applicable requirements while Facility Representatives focus on the integrated operational aspects of these systems and programs with respect to the overall operation of their assigned facilities.

5.0 PROCEDURE

DOE SSO personnel typically will be assigned based on engineering disciplines and necessary areas of coverage as defined by Senior Nuclear Safety Program Manager. Thus, SSO personnel may be assigned to cover areas such as criticality alarms, fire detection and suppression, and ventilation and mechanical systems.

EM is additionally staffed by Facility Representatives, who have day-to-day operational oversight responsibility for assigned facilities, and SMEs, who provide support for oversight of specific ES&H programs (e.g., Fire Protection, Criticality Safety, Radiation Protection, Facility Safety, etc.). The SSO personnel position is not meant to infringe on these duties or those of EM Program/Project personnel, but rather to enhance EM oversight and provide a focused view on certain specific systems. The Facility Representatives, SMEs, and SSO personnel will, on occasion, be required to simultaneously provide management with input on the same contractor operations. Coordination between individuals performing each of these functions will be necessary to avoid duplication and provide consistent input to EM management and to the contractor. The assigned SSO personnel will

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be expected to provide this coordination for issues involving the active safety systems to which they are assigned.

5.1 Programmatic Action Steps

- 5.1.1 Review and verify the accuracy of the EM Active Safety System List.
- 5.1.2 Ensure that the Training Qualification requirements for SSO personnel assigned to EM systems are defined.
- 5.1.3 Ensure SSO personnel are assigned based on established resource needs.
- 5.1.4 Ensure SSO personnel have competence commensurate with assigned responsibility.
- 5.1.5 Perform periodic SSO program self-assessments in accordance with EM-3.3, Integrated Assessment Program.

5.2 Oversight Action Steps

- 5.2.1 Tailor the Safety System assessment criteria (Reference 3.1.8) for the identified active safety systems.
- 5.2.2 Perform reliability, availability, and maintainability reviews of assigned systems, including configuration and material condition.
- 5.2.3 Evaluate if adequate numbers of qualified Contractor System Engineers have been assigned for the identified active safety systems
- 5.2.4 Evaluate the training and qualifications of the Contractor System Engineers to determine if commensurate with the systems to which they are assigned and are maintained up-to-date.
- 5.2.5 Evaluate if Contractor System Engineers are adequately involved with the operation, maintenance, and configuration of their systems and periodically observe the Contractor System Engineer in the performance of system condition walkdowns for assigned Active Safety Systems.

6.0 RECORDS

6.1 Program Records

- 6.1.1 Records generated as a result of implementation of this procedure may include, but are not limited to:
 - 1. Assessment Plans
 - 2. Assessment Reports
 - 3. Walkthrough Reports
 - 4. Corrective Action Plans
 - 5. Correspondence on changes to CAPs, including extensions and rejections
 - 6. Letters requesting Corrective Action Plans
 - 7. CAP approval letters

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- 8. Evidence files for corrective action closure
- 9. Any other assessment correspondence
- 6.1.2 Records shall be maintained in accordance with the established ORO EM records management system.

7.0 ATTACHMENT

Criteria and Approach Document

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Attachment

Criteria and Approach Document

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CRITERIA AND APPROACH

The *Criteria and Approach* section is divided into topical areas: (1) safety function definition, (2) configuration management, (3) system maintenance, and (4) system surveillance and testing. Each of these topical areas includes:

- Objective describes the intent that the topical area should contribute to assessment of the safety system
- Criteria suggest characteristics of a system that should be verified
- Approach suggests collection of information needed to assess the condition of the system according to the criteria. The items in the Approach section are to guide the assessment team; however, the assessment team may choose to select another approach to meet assessment-specific needs.

For each topical area, the criteria and approach items are numbered for easy reference. The items under the *Approach* subsection are numbered such that the items can be readily linked back to the most applicable criterion (e.g., item number 2-1 under the Approach is most directly linked to Criterion 2). However, the evaluation of each criterion should consider all relevant information collected during the assessment (not only information related to the linked items).

The 2000-2 Phase I assessment or other reviews of the system being assessed may satisfy some of the objectives and criteria that follow. Previous reviews may also contain information relevant to this assessment, which can be cited and used in this assessment. In such situations, this assessment should be limited to objectives and criteria not covered in previous assessments and should not unnecessarily duplicate previous assessments.

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Safety Function Definition

Objective:

Safety basis-related technical, functional, and performance requirements for the system are identified/defined in appropriate safety documents.

Criteria:

Safety/Authorization Basis documents identify and describe 1) the system safety functions and the safety functions of any essential supporting systems, and 2) the system requirements and performance criteria that the system must meet to accomplish its safety functions.

Approach:

Review the appropriate safety/authorization basis documents, such as safety analysis reports, basis for interim operations, technical safety requirements, safety evaluation reports, and hazards and accident analyses, to determine if the definition/description of the system safety functions includes:

- The specific role of the system in detecting, preventing, or mitigating analyzed events
- The associated conditions and assumptions concerning system performance
- Requirements and performance criteria for the system and its active components, including essential supporting systems, for normal, abnormal, and accident conditions relied upon in the hazard or accident analysis.

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Configuration Management

Objective:

Changes to safety basis-related requirements, documents, and installed components are controlled.

Criteria:

- Changes to system safety basis requirements, documents, and installed components are
 designed, reviewed, approved, implemented, tested, and documented in accordance with
 controlled procedures. Consistency is maintained among system requirements and performance
 criteria, installed system equipment and components, and associated documents as changes are
 made.
- 2. Limited technical walkdown of selected system components verifies that the actual physical configuration of these components conforms to documented design and safety basis documents for the system.
- 3. Changes to system safety basis requirements, documents, and installed components conform to the approved safety/authorization basis (safety envelope) for the facility, and the appropriate change approval authority is determined using the Unreviewed Safety Question (USQ) process.
- 4. Facility procedures ensure that changes to the system safety basis requirements, documents, and installed components are adequately integrated and coordinated with those organizations affected by the change.
- 5. Software used in system instrumentation and control (I&C) components that perform functions important to safety is subject to a software quality process consistent with 10 CFR 830.120.

Approach:

- On a sample basis, review and evaluate the change control process and procedures and associated design change packages and work packages to determine whether the change control process and procedures are adequate and effectively implemented. Determine whether:
 - SSCs and documents affected by the change are identified
 - Changes are accurately described, reviewed and approved as appropriate
 - Installation instructions, post-modification testing instructions and acceptance criteria for turnover to facility operations are specified, and
 - Important documents affected by the change (e.g., operating and test procedures, Master Equipment List, etc.) are revised in a timely manner.

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- 1-2 Interview a sample of cognizant line, engineering, QA managers and other personnel to verify their understanding of the change control process and commitment to manage changes affecting design and safety basis in a formal, disciplined and auditable manner.
- Walkdown selected system components and compare the actual physical configuration of these components to system documents such as design basis and safety/authorization basis documents, system design descriptions, and system drawings such as piping and instrumentation diagrams. Identify any temporary changes, or configuration discrepancies that call into question (1) the operability or reliability of the system or (2) the adequacy of the change control or document control processes, including drawing revision, applied to the system.
- 3-1 Review documentation, such as change travelers and changes packages, and interview individuals responsible for processing selected changes made to the system requirements, installed equipment, and associated documents. Determine whether:
 - Changes to the system are reviewed to ensure that system requirements and performance criteria are not affected in a manner that adversely impacts the ability of the system to perform its safety functions
 - The USQ process (i.e., USQ screens and USQ safety evaluations/ determinations) is being appropriately used
- 4-1 Determine whether engineering (including the design authority and technical disciplines for process control, electrical, mechanical, chemical, HVAC, nuclear, criticality, structural, etc.), operations, and maintenance organizations are made aware of system changes that affect them, and are appropriately involved in the change process. Verify integration and coordination with other organizations that could logically be affected by the change such as facility training, document control, construction, radiological control, OSHA occupational safety, industrial hygiene, occupational medicine, hazard analysis/safety basis, safeguards and security, and fire protection.
- 5-1 For software used by safety system I&C components, request the facility staff to identify:
 - The applicable software quality assurance requirements,
 - The software quality assurance standards/controls applied to software development, procurement, acceptance, and testing
 - The basis for acceptance of these standards/controls as providing adequate assurance that the software is acceptable for performing its associated safety functions
- 5-2 Review software quality assurance requirements, procedures, and records. Determine whether:
 - Software quality assurance documentation exists for software in use
 - Configuration management procedures exist for updates, changes, and version control of software and related documentation such as software design documents and a list of software configuration items installed on computer-based components
 - An appropriate degree of independence exists between those responsible for software development and quality assurance functions

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- A process is in place and used to identify, evaluate, and resolve operational problems that are attributable to software
- 5-3 Interview facility engineering and operations staff to determine their awareness of software quality assurance requirements for system software under their cognizance.

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System Maintenance

Objective:

The system is maintained in a condition that ensures its integrity, operability and reliability.

Criteria:

- 1. Maintenance processes consistent with the system safety classification are in place for prescribed corrective, preventive, and predictive maintenance, and to manage the maintenance backlog.
- 2. The system is periodically walked down in accordance with maintenance requirements to assess its material condition.

Approach:

- Verify that maintenance for the system satisfies system requirements and performance criteria in safety basis documents or other local maintenance requirements.
 [NOTE] The following approach statements 1-2 and 1-3 need to be reviewed only once for common site or facility-specific implementation of maintenance management processes or programs.
- 2-1 Evaluate maintenance of aging system equipment and components.
 - Determine whether there are criteria in place to accommodate aging-related system degradation that could affect system reliability or performance
 - Review the plans and schedules for monitoring, inspecting, replacing, or upgrading system components needed to maintain system integrity, including the technical basis for such plans and schedules
 - Determine whether maintenance source documents such as vendor manuals, industry standards, DOE Orders, and other requirements are used as technical bases for development of system maintenance work packages.
- 2-2 Verify that the system is inspected periodically according to maintenance requirements.
- On a sample basis, perform a walkdown inspection of the system with emphasis on the material condition of installed equipment, components, and operating conditions. Identify and document any observed conditions that could challenge the ability of the system to perform its safety function (e.g., leaks, cracks, deterioration, or other degraded or abnormal conditions). Determine whether observed deficiencies have been identified and addressed in a facility condition assessment or deficiency tracking system.

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- 2-4 Review system or component history files for selected system components for the past three years.
 - Identify whether excessive component failure rates were identified.
 - Determine how failure rates were used in establishing priorities and schedules for maintenance or system improvement proposals.
- 2-5 Review the procedure and process for performing walk downs of the system. Verify through manager and worker interviews that personnel performing walk downs understand operational features, safety requirements and performance criteria for the system.

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System Surveillance and Testing

Objective:

Surveillance and testing of the safety system demonstrates that it is capable of accomplishing its safety functions and continues to meet applicable system requirements and performance criteria.

Criteria:

- 1. Requirements for surveillance and testing are adequate for demonstrating overall system reliability and operability, and are linked to the technical safety basis.
- 2. Surveillance and test procedures confirm that key operating parameters for the overall system and its major components are maintained within operating limits.
- 3. Instrumentation and measurement and test equipment for the system are calibrated and maintained.

Approach:

- 1-1 Identify the acceptance criteria from the surveillance test procedures used to verify that the system is capable of performing its safety functions. Compare the acceptance criteria with the safety functions, functional requirements, performance criteria, assumptions and operating characteristics discussed in safety documents. Verify that there is a clear linkage between the test acceptance criteria and the safety documentation, and that the acceptance criteria are capable of confirming that safety/operability requirements are satisfied.
- 2-1 Review surveillance and testing procedures for the system's major components. Review a sample of the test results. Perform a walkthrough of the surveillance test procedure with appropriate facility personnel and verify:
 - Validity of test results
 - System performance meets system requirements
 - Performance criteria are appropriate for current facility mission life-cycle
 - Parameters that demonstrate compliance with the safety requirements can be measured
 - Test personnel are knowledgeable and able to satisfactorily perform the test
 - The procedure cites applicable Technical Safety Requirements/Limiting Conditions for Operation
 - Limits, precautions, system and test prerequisite conditions, data required, and acceptance criteria are included
 - Appropriate data recording provisions are included or referenced and are used to record results
 - The procedure includes provisions for listing discrepancies

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- The procedure requires timely notification of facility management about any failure or discrepancy that could impact operability
- Appropriate personnel reviewed the test results and took appropriate action
- 3-1 For the surveillance and test procedures and records reviewed, determine whether the test equipment used for testing was calibrated.

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REPORT FORMAT and CONTENT

The report is intended for the cognizant facility managers and DOE line management and should include the following sections. The report must conform to security requirements, be subject to classification review if needed, and should not contain classified information or UCNI.

- 1. **Title Page (Cover)**. The cover and title page state the name of the site, facilities, and dates of assessments of one or more confinement ventilation systems (one report may cover a combination of assessments).
- 2. **Signature Page**. A signature page should be signed by all team members, signifying their agreement as to the report content and conclusions in the areas to which they were assigned. In the event all team member signatures cannot be obtained due to logistical considerations, the team leader should gain members' concurrence and sign for them.
- 3. **Table of Contents**. The table of contents should identify, with page numbers, all sections and subsections of the report, illustrations, charts, and appendices.
- 4. Acronyms.
- 5. **Introduction**. The introduction should provide information and background regarding the site, facility, system, team composition, methodology, and any definitions applicable to the review.
- 6. **Scope**. The physical boundaries the system(s) and supporting systems and equipment included in the assessment should be identified and documented in this section.
- 7. Assessment Results. State whether the assessment criteria are satisfied and describe any exceptions. Summarize opportunities for improvement, and include a qualitative conclusion regarding the ability of the system to perform its safety functions in its current condition and to remain reliable over the long term. Recommended actions may also be included. Note any topical areas that were not assessed and any limitations on the qualitative conclusion. Detailed discussion of results in each topical area that was assessed should be included as a separate attachment or appendix.

The assessment results should clearly state whether challenges to system operability/reliability due to age-related degradation were found to exist, and if so, if they were already known to exist with appropriate corrective actions identified and being implemented. The results should also address the adequacy of existing programs/processes to monitor, detect, correct, and prevent age-related degradation. Provide a qualitative assessment/judgment of the ability of the system to reliably perform its safety functions during its anticipated remaining operational service life. These results should be supported by the detailed results (item 9 below).

8. Lessons Learned. Identify lessons learned that may be applied to future reviews.

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9. **Detailed Results**. In each topical area assessed, include enough detail to enable a knowledgeable individual to understand the specific results. As specified in the Implementation Plan, assessment results needing correction will be tracked either locally or in DOE-wide systems.

The suggested format for this section is as follows:

- Is the criterion met [Yes/No]
- How review was conducted [Include lists of documents reviewed, including any system software documentation and QA, and titles of persons interviewed]
- System operability issues or concerns
- Opportunities for improvement
- Recommended changes to criteria and guidance.
- 10. **Documents and References.** Title, number, revision and issue date as applicable.
- 11. Biographies of Team Members.